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File Code No. 230.05



#### **CITY OF SANTA BARBARA**

#### **COUNCIL AGENDA REPORT**

AGENDA DATE: October 27, 2009

**TO:** Mayor and Councilmembers

**FROM:** Administration Division, Finance Department

**SUBJECT:** Fiscal Year 2009 General Fund Final Balancing And Adjustments

#### **RECOMMENDATION:**

That Council approve the adjustments to the Fiscal Year 2009 budget as shown in the Summary of Proposed Budget Adjustments in connection with the final balancing of Fiscal Year 2009.

#### **DISCUSSION:**

On August 25, 2009, staff presented to the City Council preliminary year-end revenues and expenditures for Fiscal Year 2009 for the General Fund. At that time, staff estimated the General Fund would end the year with a shortfall (expenditures over revenues) of approximately \$2.4 million.

Since then, the accounting records have been finalized and the City's independent auditors have completed their field work, and final numbers are now known. As shown in Attachment 2, Summary of General Fund Revenues and Expenditures for the fiscal year that ended June 30, 2009, expenditures exceeded revenues by \$2,591,693. This year-end shortfall is the result of significant revenue declines that began in September 2008.

As part of the mid-year review, staff projected revenues to be under budget by approximately \$6.3 million, and as a result Council approved a strategy to address the projected shortfall. Unfortunately, revenues continued to deteriorate during the second half of the year beyond staff projections, resulting in the additional shortfalls.

To avoid the use of General Fund reserves, in August staff outlined other options that could be considered to close the shortfall and avoid using additional General Fund reserves. The main options discussed with City Council at that time are listed below.

 Self-Insurance Fund Reserves – Over the last several years, as a result of an improved safety record and fewer employee injuries, workers' compensation claims have gone down. In addition, the actuarially required reserves that are calculated by an independent actuary for outstanding claims have been lowered. As a result, actual reserve balances projected as of June 30, 2009 attributable to the General Fund is approximately \$3.1 million and is available to help close the General Fund Fiscal Year 2009 shortfall.

- 2. Street Sweeping Fund Reserves The Street Sweeping Fund was created approximately five years ago to fund the residential street sweeping program. The program is funded primarily from parking citations for vehicles parked in the marked no-parking areas on sweeping days. Over the years, revenues from parking citations have exceeded the program costs, in particular during the initial years as the program was expanding to more residential neighborhoods. As of June 30, 2009, the Street Sweeping Fund had approximately \$300,000 of reserves available over amounts required as an operating reserve.
- 3. City Hall Allocation Fund Reserves This Fund is used to centrally account for utility and maintenance costs for City Hall and the Public Works/Community Development Department offices on 630 Garden Street. The fund currently has accumulated approximately \$450,000 to replace the City Hall telephone switch, which is expected to need replacement in approximately 5 years.

Staff recommends the following approach to balance the General Fund:

| City Hall Allocation Fund Reserves  | \$ | 200,000   |
|-------------------------------------|----|-----------|
| Street Sweeping Fund Reserves       |    | 200,000   |
| Workers' Compensation Fund Reserves |    | 2,191,693 |
|                                     |    |           |

### Totals <u>\$ 2,591,693</u>

#### **Other Adjustments**

In addition to closing the General Fund year-end shortfall, expenditures in the Police Department were in excess of appropriations by \$222,459, which requires an adjustment to eliminate this departmental deficit. The overage was primarily the result of over-hiring sworn officers to maintain staffing levels. Police Department revenues ended the year above budget by \$149,798, which could be used to fund a portion of the expenditure overage.

Therefore, staff recommends City Council increase budgeted revenue in the Police Department by \$149,798 and allocate \$72,661 from General Fund appropriated reserves in the Non-Departmental Program to fund the total \$222,459 needed in additional appropriations in the Police Department for Fiscal Year 2009. Appropriated reserves of \$700,000 were established in connection with the adoption of the Fiscal Year 2009 budget to serve as a contingency account. The savings from the unexpended portion of the appropriated reserves has been factored into the year-end shortfall of \$2,591,693.

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#### **BUDGETARY/FINANCIAL INFORMATION:**

The recommended budget adjustments, if approved, would avoid the use of General Fund reserves through transfers from other funds. Those funds transferring monies to the General Fund would be impacted; however the reserves being transferred to the General Fund are in excess of what is currently required, and the reserves are appropriately allocable to the General Fund.

**ATTACHMENTS:** 1. Summary of Proposed Budget Adjustments

2. Summary of General Fund Revenues and Expenditures

**SUBMITTED BY:** Robert Samario, Interim Finance Director

**APPROVED BY:** City Administrator's Office

# CITY OF SANTA BARBARA Summary of Proposed Adjustments Fiscal Year 2009

|   | Estimated<br>Revenues | Appropr.          | Net            |
|---|-----------------------|-------------------|----------------|
| GENERAL FUND  |                       |                   |                |
| Police Department Increase Appropriations Funded from Increased Revenues Allocate Appropriations from Appropriated Reserves | 149,798<br>-          | 149,798<br>72,661 | -<br>(72,661)  |
| Non-Departmental Allocate Appropriated Reserves to Police Dept. Recognize Transfer of City Hall Allocation Fund             | 200,000               | (72,661)<br>-     | 72,661         |
| Recognize Transfer from Street Sweeping Fund Recognize Transfer from Self-Insurance Fund                                    | 200,000<br>2,191,693  |                   | 2,191,693      |
|   | \$ 2,741,491          | \$ 149,798        | \$ 2,191,693   |
| SELF-INSURANCE FUND   |                       |                   |                |
| Recognize Transfers of W/C Reserves to General Fund   | \$ -                  | \$ 2,191,693      | \$ (2,191,693) |
| CITY HALL ALLOCATION FUND   |                       |                   |                |
| Recognize Transfer of Reserves to General Fund  | <u>\$ -</u>           | \$ 200,000        | \$ (200,000)   |
| STREET SWEEPING FUND  |                       |                   |                |
| Recognize Transfer of Reserves to General Fund  | \$ -                  | \$ 200,000        | \$ (200,000)   |

## **City of Santa Barbara**

# Summary of General Fund Revenues and Expenditures Fiscal Year Ended June 30, 2009

|                             |                | Revenues       | _            |                | Expenditures   |              |
|-----------------------------|----------------|----------------|--------------|----------------|----------------|--------------|
| Description                 | Annual Budget  | Actual         | Variance     | Annual Budget  | Actual         | Variance     |
| Non-Departmental            | \$ 82,114,122  | \$ 77,255,270  | \$ 4,858,852 | \$ 3,819,865   | \$ 3,088,508   | \$ 731,357   |
| Mayor & Council             | -              | -              | -            | 857,792        | 808,082        | 49,710       |
| City Attorney's Office      | 211,631        | 211,378        | 253          | 2,230,025      | 2,130,534      | 99,491       |
| City Administrator's Office | 253,128        | 232,535        | 20,593       | 2,324,004      | 2,147,045      | 176,958      |
| Finance                     | 865,930        | 851,573        | 14,357       | 5,239,090      | 4,909,797      | 329,294      |
| Admin. Services             | 5,000          | 5,925          | (925)        | 2,220,288      | 1,936,503      | 283,786      |
| Comm. Development           | 5,634,734      | 5,768,185      | (133,451)    | 11,496,500     | 10,765,630     | 730,870      |
| Fire                        | 4,015,015      | 4,244,066      | (229,051)    | 21,271,213     | 20,663,823     | 607,391      |
| Police                      | 4,283,713      | 4,433,511      | (149,798)    | 33,462,918     | 33,685,377     | (222,459)    |
| Public Works                | 4,938,131      | 5,112,019      | (173,888)    | 7,234,204      | 6,745,728      | 488,476      |
| Library                     | 1,353,480      | 1,295,470      | 58,010       | 4,617,285      | 4,414,459      | 202,826      |
| Parks & Recreation          | 4,547,417      | 4,474,769      | 72,649       | 16,055,940     | 15,180,909     | 875,031      |
|                             | \$ 108,222,301 | \$ 103,884,701 | \$ 4,337,600 | \$ 110,829,125 | \$ 106,476,394 | \$ 4,352,730 |

Final Results

Revenues \$ 103,884,701

Expenditures (106,476,394)

Net Deficit \$ (2,591,693)